

### **Local Authority Report**

to

# The Schools Adjudicator

from

# **KINGSTON Local Authority**

to be provided by

30 June 2019

Report Cleared by: Name: Charis Penfold

**Title: Director for Education Services** 

Telephone number: 020 8547 5250

Email: Charis.Penfold@achievingforchildren.org.uk

Date submitted: 28 June 2019

By: Hatija Bhatia

Title: Head of School Admissions and Fair Access

Telephone number: 0208 547 5284

Email: hatija.bhatia@achievingforchildren.org.uk

www.gov.uk/government/organisations/office-of-the-schools-adjudicator

Please email your completed report to: <u>osa.team@schoolsadjudicator.gov.uk</u> by 30 June 2019 and earlier if possible

# **Contents**

#### Section 1 – The normal admissions round

- A. Determined arrangements.
- B. Co-ordination.
- C. Looked after and previously looked after children.
- D. Special educational needs and disabilities.

## <u>Section 2 – In year admissions</u>

- A. Number of in year admissions.
- B. Co-ordination of in year admissions.
- C. Looked after and previously looked after children.
- D. Special educational needs and disabilities.
- E. Other children.
- F. Fair access protocol

#### Section 3 – Directions

- A. <u>Directions made by the local authority to voluntary aided and foundation</u> schools.
- B. <u>Directions made by the local authority to maintained schools in other local authorities' areas.</u>
- C. Requests to the Education and Skills Funding Agency (ESFA) to direct an academy to admit a child.

#### Section 4 – Pupil, service and early years premiums

Section 5 – Electively home educated children

Section 6 – Other matters

Section 7 - Feedback

# Introduction and guidance on completing the report

- 1. Section 88P of the School Standards and Framework Act 1998 (the Act) requires every local authority to make an annual report to the adjudicator. The Chief Adjudicator then includes a summary of these reports in her annual report to the Secretary for State for Education. The School Admissions Code (the Code) sets out the requirements for reports by local authorities in paragraph 6. Paragraph 3.23 specifies what must be included as a minimum in the report to the adjudicator and makes provision for the local authority to include any other matters. The report must be returned to the Office of the Schools Adjudicator by 30 June 2019.
- 2. Please note that the specified date for returning this form by 30 June is a Code requirement; this is why some data are asked for by financial year.
- 3. We have made some changes to the information and categories of information sought this year:
  - a. we have removed references to "all through" schools and instead would be grateful if local authorities would follow the approach used in statutory provisions and in the Department for Education Statistical First Release<sup>1</sup> and the Education Middle School (England) Regulations 2002<sup>2</sup>, and
  - b. we have decided not to use the term "own admission authority schools" to mean those schools for which the local authority is not the admission authority (that is foundation, voluntary aided and academy schools). This is because a large number of arrangements are now determined by multi-academy trusts. We will therefore refer to 'schools for which the local authority is not the admission authority'.
- 4. Local authorities will notice that we have not included this year a number of questions which have been asked in past years. This is because we judge that we are unlikely to receive much information that adds to the existing body of knowledge and do not wish to take up local authorities' time unnecessarily. We have not asked:
  - a. for details of the particular provisions of admission arrangements determined by other admission authorities challenged by local authorities;
  - b. local authorities' views of how well the interests of children with special educational needs or disabilities are met at the normal points of admission;
  - c. about the advantages and disadvantages of co-ordinating in year admissions;
  - d. about the reliance on paragraph 3.12 of the Code by other admission authorities in the local authority's area;
  - e. for information about admission authorities' approaches to deciding whether or not they had places available in year; or

<sup>&</sup>lt;sup>1</sup> Department for Education Statistical First Release

<sup>&</sup>lt;sup>2</sup> The Education Middle School (England) Regulations 2002

f. for the number of children refused admission to a school under the fair access protocol.

Local authorities are, of course, free to comment on any of these matters if they wish to do so under section 6. The views expressed by local authorities in previous years also remain a matter of public record.

- 5. We are asking new questions this year about:
  - a. the proportion of schools with other admission authorities in the local authority area for which the local authority ranks preferences for the schools concerned on the admission authorities' behalf;
  - b. use of oversubscription criteria which give priority to children adopted having previously been in care abroad; and
  - how well served are children who are looked after by another local authority but being educated in the area of the local authority submitting the report.
- 6. We continue to ask about the use of the premiums in admission arrangements but have provided further guidance on this in footnote 11. In particular, we ask local authorities to include in their responses schools using part of any of the premiums (such as free school meals eligibility). Please consider this footnote before answering the questions on this matter.

# Information requested

# <u>Section 1</u> - Normal point of admission

# A. Determined arrangements

i.	Please give the date your local authority determined arrangements for admission in 2020 to its voluntary controlled and community	13/02/2019		
	schools.			
a.	. This local authority has no community or voluntary controlled primary schools (please tick box if this applies) $\Box$			
b.	This local authority has no community or voluntary schools (please tick box if this applies) $\Box$	controlled secondary		
ii.	Please specify the date the determined arrangements for voluntary controlled and community schools were published on the local	15/03/2019		
	authority's website.			

iii. Please provide a link to where the admission arrangements can be viewed on the local authority's website on publication.

	https://www.kingston.gov.uk/info/200342/apply_for_a_school_place/791/school_ad							
			missions a	arrangements				
	iv	nc		•				the local authority is thority by 15 March
			None	□Minority	⊠Ma	ajority	□AII	
						Pri	mary	Secondary
	V.	ar th ac di be	rangement e local aut dmission aut rectly by you ecause the	ets of admission to of schools for hority is not the uthority were quar local authory were conside the the Code?	r which ueried ity		0	0
		ar F	rangement Response: Comments		above. bout the	e clarity (		and/or missing
В.		С	o-ordina	tion				
	i.	Pı	rovision of	rankings:				
		a.						ity is not the admission by the agreed date?
			□None	□Minority		⊠Majority	, □Al	II
		b.		area did the lo				authorities in the local es expressed for those
			□None	□Minority	. [	⊐Majority	√ ⊠Al	II

<ul><li>ii. Please provide any comments you wish to make in respect of provision of rankings:</li><li>Response:</li></ul>									
	The School Admissions team did have to chase some schools to provide the rankings, or query their ranked lists to ensure that the rankings were correct.								
iii. Does the local auth	nority cl	narge schools for providin	g rank preferences	s?					
□Yes ⊠No									
other admission	other admission authorities in OTHER local authority areas and, if so, for how many								
v. How well did co- ordination of the main admissions round work?	Not well	A large number of small problems or a major problem	Well with few small problems	Very well					
Reception				х					
Year 7		х							
Other relevant years of entry Transfer from Infant to Junior into Year 3				х					
vi. Please give examples to illustrate your answer:  Response:  One non-Pan London LA didn't process the files correctly which led to inaccurate outcomes that had wider knock on effects for coordination of									
oners for several Lone	offers for several London LAs.								
C. Looked after a	C. Looked after and previously looked after children								
<ul> <li>i. How well does the admissions system in your local authority area serve the interests of looked after children at normal points of admission?</li> </ul>									
□Not at all □Not well □Well ⊠Very well □Not applicable³									

<sup>&</sup>lt;sup>3</sup> 'Not applicable' will only be appropriate if there are no children falling within this definition.

ii.	How well do the admissions systems in other local authority areas serve the interests of children looked after by your local authority at <b>normal points of admission</b> ?				
	□Not	at all □Not well □Well ⊠Very well □Not ap	oplicable <sup>3</sup>		
iii.	How well does your admissions system serve the interests of children who are looked after by other local authorities but educated in your area <b>at normal points of admission</b> ?				
	□Not	at all □Not well □Well ⊠Very well □Not a	oplicable <sup>3</sup>		
iv.		vell does the admissions system in your local a sts of previously looked after children at <b>norma</b>	_		
	□Not	at all □Not well □Well ⊠Very well □Not a	oplicable <sup>3</sup>		
V.		y in admission arrangements for 2020 for adop abroad.	ted children previously in		
	a.	Do the arrangements for any <b>community or v primary</b> schools include this priority for 2020?	•		
		If yes please provide the number of community or voluntary controlled primary schools that include this priority.	None		
	b.	Do the arrangements for any <b>community or v secondary</b> schools include this priority for 20.	-		
		If yes please provide the number of community or voluntary controlled secondary schools that include this priority.	None		
	C.	Do the arrangements for any primary schools authority is <b>not the admission authority</b> includes □Yes □No			
		If yes please provide the number of primary schools for which the local authority is <b>not</b> the admission authority that include this	None		
	d.	priority.  Do the arrangements for any secondary school authority is <b>not the admission authority</b> includes a school of the sch			

If yes please provide the number of secondary schools for which the local authority is **not the admission authority** that include this priority.

None		

e. Please comment on the use of a priority in admission arrangements for a child adopted who was previously in care abroad if you wish.

#### Response:

Until there is a change in the School Admissions Code, to encourage consistency, we have advised Kingston schools to consider any such requests under the exceptional reasons criterion.

vi. Please give any examples of good or poor practice or difficulties which exemplify your answers about the admission to schools of looked after and previously looked after children at the **normal points of admission**:

#### Response:

To ensure the correct verification on behalf of our schools and neighbouring LAs where parents may have applied for out-borough schools, we publish (for parents) and use the DfE clearly defined items of evidence that are required to substantiate the status of a LAC or previously LAC. This is done by each Home LA for Pan London coordination.

# D. Special educational needs and disabilities

i. Please provide any comments you wish to make on the admission of children with special educational needs and/or disabilities at the normal points of admission:

#### Response:

#### Children and young people without an EHC plan

Children and young people who have special educational needs and/or a disability but do not have an EHC plan will follow the normal admissions process at the normal points of admission unless an assessment placement to a special school or college is deemed necessary. The process for arranging an assessment placement is managed by the Special Educational Needs and Disabilities Service in accordance with the Children and Families Act 2014 and the SEND Code of Practice 2015.

There are several provisions in Kingston and that young children can access on an assessment placement, before they have an EHC plan.

Kingston has provisions for children with social communication difficulties for reception upwards, and there is also provision that offers nursery assessment placements. Placements for these provisions are agreed through a multi-agency panel that includes professionals from Educational Psychology, Education, Speech and Language Therapy, SEND and Early Years, and, for specific panels, Health. All the children who have been referred to the panel are considered based on their needs, and the places are then allocated to those children who best fit the profile of the provision.

Kingston also has specialist provision for children with moderate learning difficulties, hearing impairment, social, emotional and mental health needs.

Transition planning between nursery to reception placements are carefully considered with the current setting linking with the future setting to arrange visits to prepare the child for the transition where possible.

#### Children and young people with an EHC plan

If the child or young person has an EHCP the process for admission to an educational setting is managed by the SEND Service, in line with the Children and Families Act 2014 and the SEND Code of Practice 2015. The Local Authority will review the EHC plan of a child who is transferring between a phase of education and where necessary will amend the EHC plan to take account of the educational setting they will be transferring to. This must be done before 31 March in the calendar year of the child or young person's transfer from secondary school to a post-16 institution; and 15 February in the calendar year of the child's transfer from nursery to reception, infant school to junior school, and primary school to secondary school.

# Section 2 - In year admissions<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> By in year we mean admission at the start of any school year which is not a normal point of entry for the school concerned (for example at the beginning of Year 2 for a five to eleven primary school) and admission

# A. The number of in year admissions

<ul> <li>i. Do you know the number of in year admissions to primary schools in your local authority area?   ⊠Yes □No</li> </ul>								
	ii. If 'no' is this for one or more of the following reasons (tick boxes as appropriate) because:							
	schools with other admission authorities are not complying with the requirement in paragraph 2.22 of the Code to notify the local authority of applications for places and the outcome;							
		authority does not use the information provided by schools admission authorities to collect the numbers of in year s; and/or						
	other?							
-	iii. Do you know the number of in year admissions to secondary schools in your area? ⊠Yes □No							
	iv. If 'no' is this for one or more of the following reasons (tick boxes as appropriate) because:							
	□ schools with other admission authorities are not complying with paragraph 2.22 of the Code;							
	☐ the local authority does not use the information provided by schools with other admission authorities to collate the numbers of in year admissions; and/or							
	other?	(please specify)						

v. If the local authority does know the number of in year admissions to state funded schools in its area, please complete the following table.

	Primary aged children	Secondary aged children
Number of in year admissions between 1/9/17 and 31/8/18	819	416

during the course of any school year after the end of the statutory waiting list period in normal years of admission.

# **B** Co-ordination of in year admissions

i.	To what proportion of community and voluntary controlled schools did the local authority delegate responsibility for in year admissions in the academic year 2018/19?
	<ul> <li>a) Primary: □Not applicable<sup>5</sup> ⊠None □Minority □Majority □ All</li> <li>b) Secondary: □Not applicable<sup>5</sup> ⊠None □Minority □Majority □ All</li> </ul>
ii.	. For what proportion of schools for which the local authority is not the admission authority does the local authority co-ordinate in year admissions?
	a) Primary: □None □Minority ☑Majority □ All b) Secondary: □None □Minority ☑Majority □ All
	iii. Please provide any comments on the co-ordination of in year admissions if you wish.
	Response:
	There is only one primary academy which does not participate in the otherwise borough wide in-year co-ordination, and that can pose problems such as identifying potential CMEs, if the family have not applied centrally to the LA as well.
	If in-year admissions were coordinated by home Councils, it would ensure that each application was case managed into a school place, and the mobility of pupils would be monitored more effectively.
С	Looked ofter children and proviously looked ofter children
	Looked after children and previously looked after children
i.	How well does the in year admissions system serve children who are looked after by your local authority and who are being educated in your area?
i.	How well does the in year admissions system serve children who are looked

<sup>&</sup>lt;sup>5</sup> 'Not applicable' will only be appropriate if the local authority has no community or voluntary controlled primary/secondary schools.

<sup>&</sup>lt;sup>6</sup> 'Not applicable' will only be appropriate if there are no children falling within this definition.

ii.	How well do the in year admission systems in other local authority areas serve the interests of your looked after children?
	□Not at all □Not well □Well ⊠Very well □Not applicable <sup>6</sup>
iii.	How well does your admissions system serve the interests of children who are looked after by other local authorities but educated in your area?
	□Not at all □Not well □Well ⊠Very well □Not applicable <sup>6</sup>
iv.	How well does your in year admissions system serve the interests of previously looked after children?
	□Not at all □Not well □Well ⊠Very well □Not applicable <sup>6</sup>
T n s e p	v. Please give examples of any good or poor practice or difficulties which support or exemplify your answers about looked after and previously looked after children:  esponse: o ensure the correct verification on behalf of our schools and eighbouring LAs where parents may have applied for out-borough chools, we publish (for parents) and use the DfE clearly defined items of vidence that are required to substantiate the status of a LAC or reviously LAC.  Intil there is a change in the School Admissions Code, to encourage onsistency, we have advised Kingston schools to consider any such equests under the exceptional reasons criterion.
D	Children with special educational needs and/or disabilities
	i. How well served are children with special educational needs and/or disabilities who have an education health and care plan that names a school when they need to be admitted in year?
	□Not at all □Not well □Well □Very well □ Not applicable <sup>7</sup>
	□Not at all □Not well □Well □Very well □ Not applicable <sup>7</sup> ii. How well served are children with special educational needs and/or disabilities who do not have an education health and care plan when they need to be admitted in year?

 $<sup>^{7}</sup>$  'Not applicable' will only be appropriate if there are no children falling within this definition.

iii. Please give examples of good or poor practice or difficulties which support or exemplify your answers:
 Response:

 The admissions team works closely with EHC coordinators to manage this process. A home visit is sometimes appropriate to assess need, or use of the Social Communication Teachers to support induction into school for primary children. Our secondary inclusion team can help colleagues in schools with planning induction, support for staff and at times class based support for individual pupils.
 Our educational psychology team is also included in making an assessment of need which can inform the most appropriate school place for children who are admitted in-year.

#### E Other children<sup>8</sup>

I	. How well served are other children when they need a new school place in year?
	□Not at all □Not well □Well ⊠Very well □Don't know
ii.	Please provide any comments you wish to make in respect of other children:
Resp	oonse:
parti	are finding increasing number of children moving into the area, cularly from abroad, with additional levels of need that school are ired to support without adequate levels of resources/funding.
 F	Fair access protocol
F i	Fair access protocol  Has your fair access protocol been agreed <sup>9</sup> with the majority of state-funded mainstream schools in your area?
<b>F</b>	. Has your fair access protocol been agreed <sup>9</sup> with the majority of state-funded
<b>F</b>	. Has your fair access protocol been agreed <sup>9</sup> with the majority of state-funded mainstream schools in your area?

<sup>&</sup>lt;sup>8</sup> Other children are those not looked after, previously looked after or with special educational needs and/or disabilities

<sup>&</sup>lt;sup>9</sup> An existing protocol remains binding on all schools up until the point at which a new one is adopted.

access protocol between 1 April 2018 and 31 March 2019?							
	Number of children admitted						
Type of school	Primary	Primary aged children		Secondary aged children			
Community and voluntary controlle	d	0		5			
Foundation, voluntary aided an academies	nd						
Total		3		5			
·	ol in your area? ]Not well □V	vell ⊠Ve	ery well □No	t applicable <sup>10</sup>			
	Section 3 - Directions  A. How many directions did the local authority make between 1 April 2018 and 31						
Primary aged looked after children looked after)  Primary Secondary aged children aged looked (not looked after)  Secondary aged looked after after after)							
Voluntary aided or foundation	None	None	None	None			
B. Please add any co		authority's exp	periences of mak	king directions			

iii. How many children were admitted to schools in your area under the fair

<sup>&</sup>lt;sup>10</sup> 'Not applicable' would mean that there were no hard to place children for which the protocol was required.

**C.** How many directions did the local authority make between 1 April 2018 and 31 March 2019 for a maintained school in another local authority area to admit a looked after child?

For primary aged children	For secondary aged children
None	None

**D.** Please add any comments on the authority's experiences of making directions in these circumstances.

E.	Primary aged children (not looked after)	Primary aged looked after children	Secondary aged children (not looked after)	Secondary aged looked after children
How many requests to the ESFA to direct an academy to admit a child did the local authority make between 1 April 2018 and 31 March 2019?	None	None	None	None
How many children were admitted to an academy school as a result of the request for a direction by the local authority to the ESFA between 1 April 2018 and 31 March 2019?				
How many requests were outstanding as at 31 March 2019?				

**F.** Please add any comments on the authority's experiences of requesting directions in these circumstances.

G.	Any other	comments	on the adn	nission of	children	in year	not previously	raised.

# <u>Section 4</u> - Pupil, service and early years pupil premiums (the premiums)<sup>11</sup>

A. How many community or voluntary controlled schools in the local authority area will use each premium as an oversubscription criterion (including the tiebreaker) for admissions in 2020?	Primary	Secondary <sup>12</sup> <u>excluding</u> grammar	Grammar <sup>12</sup>
Early years pupil premium	None	N/A	N/A
Pupil premium	None	None	None
Service premium	None	None	None
Total number of schools using at least one premium in their oversubscription criteria	0	0	0

B. How many schools for which the local authority is NOT the admission authority in your area will use each premium as an oversubscription criterion (including the tiebreaker) for	Primary	Secondary <sup>12</sup> <u>excluding</u> grammar	Grammar <sup>12</sup>
2020?			

<sup>&</sup>lt;sup>11</sup> Please include in these figures all schools whose arrangements give priority on the basis of eligibility for one or more of the premiums or part thereof except where the only sub-group is looked after and previously looked after children as all schools must give first priority to these children.

Admission authorities can limit priority to specific sub-groups of those who attract a premium. Examples are:

- children of parents who are currently serving in the UK regular armed forces (rather than all children who attract the service premium); or
- children who are eligible for free school meals at the time of application (rather than all children who attract the pupil premium).

If such sub-groups have priority at any point within the oversubscription criteria, they should be included in the totals for this table even if there is no specific use of the terms, 'pupil premium,' 'early years premium' or 'service premium' in the arrangements. Paragraphs 1.39A and 1.39B of the Code provide the relevant exceptions to paragraph 1.9f (which prohibits giving a priority to a child according to the occupational or financial status of parents applying).

<sup>&</sup>lt;sup>12</sup> Do not include use in post 16 arrangements

Early years pupil premium	0	N/A	N/A
Pupil premium	0	1	2
Service premium	0	0	0
Total number of schools using at least one premium in their oversubscription criteria	0	1	2

their oversubscription criteria	
Section 5 - Electively home educa	ated children
A. How many children were recorded as being electively home educated in the local authority area on 29 March 2019?	117
<b>B.</b> Any comments to make relating to admiss educated that you have not previously rai	•
Section 6 - Other matters  Are there any other matters that the local authorbeen covered by the questions above?	rity would like to raise that have not
Section 7 - Feedback	
We would be grateful if you could provide any feinform our practice for 2020.	eedback on completing this report to

Thank you for completing this template.

Please return to Lisa Short at <a href="mailto:OSA.Team@schoolsadjudicator.gov.uk">OSA.Team@schoolsadjudicator.gov.uk</a> by 30 June 2019