



# Local Development Scheme

October 2019

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# **1. Introduction**

- 1.1 The Council has a statutory duty to prepare, monitor and review its planning policy documents. Section 15 of the Planning and Compulsory Purchase Act 2004 (as amended) states that the Council is required to set out current planning policy documents, and any new or replacement documents that it intends to produce in the future, and list them within this document.
- 1.2 This Local Development Scheme will cover the period from spring 2019 to winter 2021/22.
- 1.3 There have been significant changes to the planning system in the period since Kingston's 2016 Local Development Scheme was approved, most notably the publication of the revised National Planning Policy Framework in 2018 and 2019 as well as the draft new London Plan in 2017.

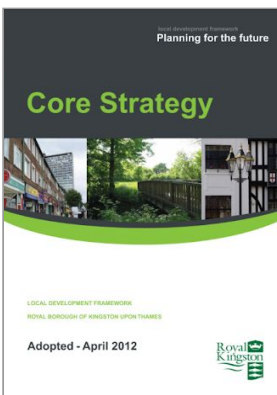
## 2. Current Development Plan & Supporting Documents

### Development Plan Documents

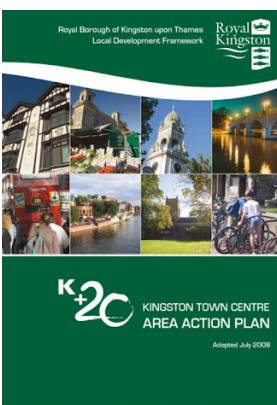
2.1 The documents that comprise the Borough's current Development Plan are:



The **London Plan (Further Alterations to the London Plan, 2016)** is the overarching strategic planning document for London boroughs, forming part of the statutory Development Plan. It should be noted that the Mayor of London is preparing a new London Plan, which is currently undergoing Examination in Public. This is expected to be adopted in winter 2019/20, at which point, this would supersede the 2016 London Plan.



The **Core Strategy (2012)** sets out the vision, objectives and policies for managing future growth, change and development within the Borough for the period up to 2027.



The **Kingston Town Centre Area Action Plan (2008)** was the first document to be adopted in Kingston under the LDF system. The 2011 Local Development Scheme indicated that the Council intended to update the plan to reflect proposal site information and availability, and ensure that policies and proposals remain relevant in the changed economic climate. However, in light of the significantly higher London Plan housing delivery minimum requirement for the Borough, the Council needs to assess how this requirement will be met across the whole Borough, and consider area based policies, thus requiring preparation of a new Local Plan.



In partnership with the neighbouring boroughs of Croydon, Merton and Sutton, Kingston jointly produced the **South London Waste Plan (2012)** (Joint Waste DPD). The Plan allocates existing and new sites for waste management facilities and contains policies to assess applications for future waste management facilities, and promotes waste reduction and reuse measures. The partnership is planning to update the South London Waste Plan in due course.

- 2.2 In addition to the above mentioned plans that make up the statutory Development Plan, the Council also produces other documents which either provide additional guidance to people applying for planning permission, or provide information to applicants and others on community involvement, or monitoring.

**Local Development Documents**

**Policies Map**

- 2.3 The 2012 Policies Map was adopted at the same time as the Core Strategy, and illustrates the existing Local Plan's policies and designations.

**Statement of Community Involvement (SCI)**

- 2.4 The 2007 SCI sets out how the Council will involve the public in the preparation of planning documents and provides guidance on how the public can respond to planning applications, giving people a say in the planning process. This is currently being updated to reflect the most up to date approach for the Borough.

**Supplementary Planning Documents**

- 2.5 Supplementary Planning Documents (SPDs) are not part of the Development Plan, so do not hold the same weight in planning decisions, but are a material consideration for future planning applications. However, they provide additional guidance and detail to support the effective implementation of adopted Plan policies.

- 2.6 The Council has adopted the following Supplementary Planning Documents:

<b>Supplementary Planning Document</b>	<b>Adoption</b>
Designing Inclusive Buildings - access for all SPD	July 2005
Shopfront and Shopsign Design Guide SPD	July 2005
Affordable Housing SPD	May 2013
Sustainable Transport SPD	June 2013
Residential Design SPD	July 2013
Eden Quarter Development Brief SPD	March 2015
Financial Viability in Planning SPD	December 2016
Planning Obligations SPD	April 2017
Cocks Crescent SPD	April 2017
Kingston Riverside Public Realm SPD	September 2018

- 2.7 Following adoption of the new Local Plan, the status of existing Supplementary Planning Documents will need to be considered and addressed. In some cases (where the policies to which they relate do not change) the content of an SPD may remain valid; but it will be prudent to publicly restate/re-publish this, with any necessary updating, which may be required. In other instances, where policy will change, as is likely to happen in relation to matters such as affordable housing, the relevant SPD may need to be formally cancelled and new SPD prepared and published.

## **Authority Monitoring Report (AMR)**

- 2.8 The AMR assesses the delivery of development and the effectiveness of the local policies set out in the Council's statutory planning documents. The report is published annually, relating to data from the preceding financial year.

### **3. Community Infrastructure Levy**

- 3.1 Community Infrastructure Levy (CIL) is a tool for local authorities to help deliver infrastructure to support the development of the area. It applies to most new buildings and is primarily paid by the owners/developers of the land being developed; charges are calculated in accordance with the adopted Charging Schedule which is based on the size, type and location of the development. The Council adopted its CIL Charging Schedule in November 2015.
- 3.2 The London Mayoral CIL (MCIL) was introduced with the intention of raising up to £600 million to help finance Crossrail. It therefore seeks contributions from developers for additional floorspace they create across London. This MCIL charge is applicable to all London boroughs and calculated based on the amount of additional floorspace created, the location and how development is to be used.
- 3.3 The Mayor of London is also introducing a new MCIL2 charge in April 2019, which will supersede MCIL1. MCIL2 will be used to contribute £4.5 billion of funding for Crossrail 2.

### **4. Neighbourhood Planning**

- 4.1 The Localism Act 2011 enables local communities through the establishment of Neighbourhood Forums to prepare Neighbourhood Plans for their local area. The Plans should set out how growth will be accommodated, and need to be in conformity with the objectives and policies of the Core Strategy.
- 4.2 The Council's role in Neighbourhood Planning is to provide advice and support to communities to help them prepare their Plans, and once approved at independent Examination, to adopt the Neighbourhood Plan as part of the Development Plan. Adopted Neighbourhood Plans must be taken into account in planning application decision-making.
- 4.3 There has been some community interest across the borough in Neighbourhood Planning. The North Kingston Neighbourhood Forum has been designated as both a Neighbourhood Forum and also a Neighbourhood Area, however no Neighbourhood Plan has been prepared by the forum to date.

## 5. Document Profiles

### Local Plan

#### Purpose / content

The Local Plan will set out the overall development strategy for Kingston for the period 2019-2041 to seek to meet the Borough's objectively assessed needs. It will include both strategic policies and non-strategic policies. The plan will also identify site allocations for different forms of land use, to aid the designation of land for uses such as housing, employment, infrastructure, leisure, open spaces, health, education or community uses, or to afford protection through designations such as Green Belt or Metropolitan Open Land.

The Local Plan will also provide a policy context for Neighbourhood Plans. An adopted Policies Map will sit alongside the Local Plan.

A new Plan is needed to conform with the requirements set out in the NPPF (2019), together with the substantial increase in the Borough's minimum housing requirement as set out in the London Plan. The Council's current Plans do not adequately demonstrate conformity with this requirement. A further driver for a new Local Plan is that the Council's current Development Plan Documents no longer reflect how it intends to deliver the growth needs of a rapidly rising population.

**Status:** Statutory Local Plan

**Coverage:** Borough-wide

**Conformity:** With the National Planning Policy Framework

#### Indicative timetable:

Key Milestones	Date
Approval of the revised LDS	March 2019
Early Engagement Consultation (Regulation 18)	May - July 2019
Local Plan First Draft	Winter 2019/20
Local Plan Publication Version (Regulation 19)	Spring 2020
Local Plan Submission Version (Regulation 22)	Summer 2020
Examination in Public (Regulation 24)	Winter-Spring 2020/21
Inspector's Report	Autumn 2021
Adoption	Winter 2021/22

#### Documents to be replaced

The Local Plan will fully supersede both the Core Strategy (2012) and Kingston Town Centre Area Action Plan (2008) upon adoption.

#### Community / Stakeholder Involvement

Early engagement and public consultation will be carried out in accordance with the Council's Statement of Community Involvement.

#### Review

Progress on the delivery of site allocations and the effectiveness of policy will be assessed and reported through the Council's Authority Monitoring Report. Issues with delivery or effectiveness of policy will then be considered to explore if a partial Plan review is needed.

## South London Waste Plan

### Purpose / content

To analyse the current and future demand for, and supply of, waste treatment facilities across the London Borough of Croydon, the Royal Borough of Kingston, the London Borough of Merton and the London Borough of Sutton until 2031.

To provide policies against which the Councils will determine planning applications for waste treatment facilities. To allocate sites for waste treatment (if required) and/or to identify areas suitable for waste treatment facilities (if required). The document will replace the existing South London Waste Plan 2011-2021.

**This DPD is subject to agreement between the boroughs**

**Status:** Development Plan Document

**Coverage:** London Borough of Croydon, London Borough of Merton, London Borough of Sutton and the Royal Borough of Kingston upon Thames

**Conformity:** With the National Planning Policy Framework

**Indicative timetable: Revised Local Development Scheme (LDS).**

Key Milestones	Date
Evidence Gathering	April 2019
Consultation on Options	October 2019
Consultation on the Proposed Submission Draft	May 2020
Submission to Secretary of State	August 2020
Examination In Public	January 2021
Inspector's Report	March 2021
Adoption	July 2021

### Documents to be replaced

The South London Waste Plan will fully supersede the 2012 South London Waste Plan upon adoption.

### Community / Stakeholder Involvement

Public consultation will be carried out in accordance with the requirements of the Statement of Community Involvement of the four boroughs.

### Review

Progress on the delivery of the plan will be assessed through each borough's Authority Monitoring Report.



## Statement of Community Involvement

### Purpose / content

To set out the Council's approach to community involvement in the planning process, explaining when and how the community will be invited to take part in the preparation of planning policy documents such as the Local Plan.

**Status:** Local Development Document

**Coverage:** Borough-wide

**Conformity:** With the National Planning Policy Framework

### Indicative timetable:

Key Milestones	Date
Document Drafting	January 2019
Public Consultation	April - May 2019
Adoption	September 2019

### Documents to be replaced

Statement of Community Involvement 2007

### Community / Stakeholder Involvement

Public consultation will be carried out in accordance with the requirements set out in Regulation 18 of the Planning and Compulsory Purchase Act 2004.

### Review

Once adopted, the Statement of Community Involvement will be monitored through the borough's Authority Monitoring Report.